S.B. NO. <u>1025</u>

JAN 2 4 2013

A BILL FOR AN ACT

RELATING TO THE HOUSING LOAN AND MORTGAGE PROGRAM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1 | SECTION 1. The legislature finds that in 1979, it |
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| 2 | authorized the Hawaii housing authority to fund an innovative |
| 3 | mortgage loan program for low and moderate income homebuyers, |
| 4 | popularly known as the hula mae single family program. |
| 5 | Responsibility for administering the hula mae single family |
| 6 | program now rests with the Hawaii housing finance and |
| 7 | development corporation. |
| 8 | Since that time, the legislature has authorized the |
| 9 | issuance of revenue bonds in an aggregate principal amount of |
| 10 | \$2,275,000,000 to fund this program. As of June 30, 2012, |
| 11 | \$1,821,000,000 in single family mortgage purchase revenue bonds |
| 12 | has been issued, providing eligible first-time homebuyers with |
| 13 | mortgage loans at below market interest rates. |
| 14 | Homebuyers apply directly with participating lending |
| 15 | institutions, which review eligibility and qualifications for a |
| 16 | hula mae loan. Loans currently made under the program are |
| 17 | securitized by the Federal National Mortgage Association, the |
| 18 | Government National Mortgage Association, or the Federal Home |

- 1 Loan Mortgage Corporation. As of June 30, 2012, the hula mae
- 2 single family program has helped over 10,000 families to
- 3 purchase their first homes.
- 4 The legislature also finds that even more Hawaii families
- 5 could become homeowners by broadening the hula mae program
- 6 eligibility criteria to the extent not precluded by the Internal
- 7 Revenue Code of 1986, as amended.
- 8 The purpose of this Act is to make homeownership accessible
- 9 to more Hawaii households by updating the hula mae single family
- 10 program, consistent with applicable federal law.
- 11 SECTION 2. Section 201H-91, Hawaii Revised Statutes, is
- 12 amended to read as follows:
- "[+] §201H-91[+] Definitions. The following words or terms
- 14 as used in this subpart shall have the following meanings unless
- 15 a different meaning clearly appears from the context:
- "Eligible borrower" means a person or family, without
- 17 regard to race, creed, national origin, or sex, who:
- 18 (1) Is a citizen of the United States or a resident alien;
- 19 (2) Is a bona fide resident of the State;
- 20 (3) Is at least eighteen years of age;
- 21 (4) Does not personally, or whose spouse does not if the
- 22 person is married, own any interest in a principal

| 1 | residence within or without the State and who has not |
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| 2 | owned a principal residence within the three years |
| 3 | immediately prior to the application for an eligible |
| 4 | loan under this subpart, except this requirement shall |
| 5 | not apply to any eligible loan for a targeted area |
| 6 | residence as defined in the Mortgage Subsidy Bond Tax |
| 7 | Act of 1980, Public Law 96-499[, which residence is to |
| 8 | replace a housing unit that has been declared |
| 9 | structurally unsalvageable by a governmental board or |
| 10 | agency having the power to make the declaration; and |
| 11 | provided further that this requirement shall not apply |
| 12 | to up to ten per cent of eligible loans of a bond |
| 13 | issue made to single parent household borrowers. No |
| 14 | loans, however, shall be made if they adversely affect |
| 15 | the tax exempt status of the bonds issued. For the |
| 16 | purpose of this section, "single parent household" |
| 17 | means a household headed by a single person who has |
| 18 | legal custody of one or more dependent children]; |
| 19 (5) | [Has never before obtained a loan under this part; |
| 20 | and] Is financing a property that will be the eligible |
| 21 | borrower's principal residence; and |

(6)

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Meets other qualifications as established by rules 2 adopted by the corporation. 3 "Eligible improvement" means alterations, repairs, or 4 improvements to an existing dwelling unit that substantially 5 protect or improve the basic livability of the unit. 6 "Eligible improvement loan" means a loan to finance an 7 eligible improvement to the owner of the dwelling unit, which 8 may be a condominium unit, where the eligible improvement is to 9 be made; provided that the owner meets the requirements of an 10 eligible borrower, except that the requirements of paragraph (4) 11 of the definition of "eligible borrower" shall not apply, the 12 unit to be financed is located in the State, the unit will be 13 occupied as the principal place of residence of the borrower, 14 and meets other requirements as established by rules adopted by 15 the corporation. "Eligible loan" means a loan under this subpart, including 16 17 mortgage-backed securities backed by such a loan, to an eliqible 18 borrower for the permanent financing of a dwelling unit, 19 including a condominium unit[+], including eligible improvement 20 loans, loans to finance homebuyer assistance, and loans that provide the security or interest in a mortgage-backed security; 21 22 provided that the property financed is located in the State,

- 1 will be occupied as the principal place of residence by the
- 2 eligible borrower, and meets other requirements as established
- 3 by rules adopted by the corporation.
- 4 "Eligible project loan" means an interim or permanent loan,
- 5 which may be federally insured or quaranteed, made to a
- 6 qualified sponsor for the financing of a rental housing project,
- 7 and which meets other requirements as established by rules
- 8 adopted by the corporation.
- 9 "Homebuyer assistance" means assistance provided to
- 10 eligible borrowers in conjunction with an eliqible loan to
- 11 provide downpayment assistance or fund closing costs; provided
- 12 that such assistance is repaid through consideration to the
- 13 corporation, including borrower repayments.
- 14 "Housing loan programs" includes all or any part of [the
- 15 loans to lenders program, the purchase of existing loans
- 16 program,] the advance commitments program, and the loan funding
- 17 programs authorized under this subpart.
- "Mortgage-backed security" means any investment security
- 19 (not including bonds of the corporation) that represents an
- 20 interest in, or is secured by, one or more pools of mortgage
- 21 loans, including any such security representing a direct
- 22 obligation or guarantee of a federally sponsored or private

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Federal National Mortgage Association or Federal Home Loan 2 3 Mortgage Corporation. "Qualified sponsor" means any person or entity determined 4 5 by the corporation: 6 To be qualified by experience, financial (1) 7 responsibility, and support to construct a housing project of the type and magnitude described; 8 To have submitted plans for a housing project 9 (2) **10** adequately meeting the objectives of this chapter, the 11 maintenance of aesthetic values in the locale of the 12 project, and the requirements of all applicable 13 environmental statutes and rules; and To meet other qualifications as established by rules 14 (3) **15** adopted by the corporation pursuant to chapter 91." SECTION 3. Section 201H-94, Hawaii Revised Statutes, is 16 17 amended to read as follows: 18 "[+] §201H-94[+] Eligible loans. (a) The corporation 19 shall establish requirements for property financed by an **20** eligible loan, and may consider the location, age, condition, and other characteristics of the property. 21

entity such as the Government National Mortgage Association,

| 1 | (b) The corporation shall establish restrictions on the |
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| 2 | terms, maturities, interest rates, collateral, and other |
| 3 | requirements for eligible loans. |
| 4 | (c) All eligible loans made shall comply with applicable |
| 5 | state and federal laws. |
| 6 | (d) Notwithstanding any other provision of law, the |
| 7 | corporation may provide homebuyer assistance in conjunction with |
| 8 | eligible loans through loans or other means; provided that such |
| 9 | assistance meets restrictions and requirements as established in |
| 10 | rules adopted by the corporation." |
| 11 | SECTION 4. Section 201H-97, Hawaii Revised Statutes, is |
| 12 | amended by amending subsection (a) to read as follows: |
| 13 | "(a) The corporation shall establish procedures for: |
| 14 | [(1) The submission of requests or the invitation of |
| 15 | proposals for loans to mortgage lenders; |
| 16 | (2) The purchase of existing loans by auction, invitation |
| 17 | of tenders, or negotiation; |
| 18 | $\frac{(3)}{(1)}$ The making of advance commitments to purchase and |
| 19 | the purchasing of eligible loans, eligible improvement |
| 20 | loans, or eligible project loans to be made by |
| 21 | mortgage lenders by auction, invitation of [tenders,] |
| 22 | lenders, or negotiation; and |

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1 $\left[\frac{4}{4}\right]$ (2) Loan applications made through mortgage lenders to eligible borrowers or qualified sponsors." 2 3 SECTION 5. Section 201H-102, Hawaii Revised Statutes, is 4 repealed. 5 ["[\$201H-102] Loans to lenders program. (a) The corporation may make loans to mortgage lenders under terms and 6 7 conditions requiring that the loan proceeds be used within a 8 time period prescribed by the corporation to make eligible 9 loans, cliqible improvement loans, and cliqible project loans in an aggregate principal amount substantially equal to the amount 10 11 of the loan. 12 (b) The loan made to a mortgage lender shall be a general obligation of the respective mortgage lender. 13 (c) The loan as determined by the corporation shall: 14 15 (1) Bear a date or dates; (2) Mature at a time or times; 16 (3) Be evidenced by a note, bond, or other certificate of 17 18 indebtedness; (4) Be subject to prepayment; and 19 (5) Contain other provisions consistent with this part. 20 21 (d) Subject to any agreement with the holders of its 22 bonds, the corporation may consent to any modification to the

rate of interest, time and payment of any installment of 1 2 principal or interest, security, or any other term of any loan 3 to a mortgage lender or any bond, note, contract, or agreement 4 of any kind to which the corporation is a party."] 5 SECTION 6. Section 201H-103, Hawaii Revised Statutes, is 6 repealed. 7 ["[\$201H-103] Loans to lenders program; collateral 8 security. (a) Loans made to mortgage lenders shall be 9 additionally secured by a pledge of a lien upon collateral 10 security in an amount as the corporation deems necessary to 11 assure the payment of the principal of and interest on the loans 12 as they become due. 13 (b) The corporation shall determine the nature and type of 14 collateral security required. 15 (c) A statement designating the collateral security 16 pledged, the mortgage lender pledging the collateral, and the **17** corporation's interest in the pledged collateral may be filed **18** with the bureau of conveyances. Where a statement has been 19 filed, no possession, further filing, or other action under any 20 state law shall be required to perfect any security interest 21 which may be deemed to have been created in favor of the corporation. The mortgage lender shall be deemed the trustee of 22

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| 1 | an express trust for the benefit of the corporation in all |
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| 2 | matters relating to the pledged collateral. |
| 3 | (d) Subject to any agreement with the holders of its |
| 4 | bonds, the corporation may collect, enforce the collection of, |
| 5 | and foreclose on any collateral securing its loans to mortgage |
| 6 | lenders. The corporation may acquire, take possession of, sell |
| 7 | at public or private sale with or without bidding, or otherwise |
| 8 | deal with the collateral to protect its interests."] |
| 9 | SECTION 7. Section 201H-104, Hawaii Revised Statutes, is |
| 10 | repealed. |
| 11 | [" [§201H-104] Purchase of existing loans program. (a) |
| 12 | The corporation may contract with a mortgage lender to purchase, |
| 13 | in whole or in part, existing loans, whether or not eligible |
| 14 | loans, eligible improvement loans, or eligible project loans. |
| 15 | The contract may contain provisions as determined by the |
| 16 | corporation to be necessary or appropriate to provide security |
| 17 | for its bonds, including but not limited to provisions requiring |
| 18 | the: |
| 19 | (1) Repurchase of the loans, in whole or in part, by |
| 20 | mortgage lenders at the option of the corporation; |
| 21 | (2) Payments of premiums, fees, charges, or other amounts |
| 22 | by mortgage lenders to provide a reserve or escrow |

| 1 | fund for the purposes of protecting against loan |
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| 2 | defaults; and |
| 3 | (3) Guarantee by, or for recourse against, mortgage |
| 4 | lenders, with respect to defaults on these loans of |
| 5 | the corporation. |
| 6 | (b) The corporation shall require, as a condition of each |
| 7 | purchase of existing loans from a mortgage lender, that the |
| 8 | mortgage lender proceed to make and disburse eligible loans, |
| 9 | eligible improvement loans, or eligible project loans in an |
| 10 | aggregate principal amount substantially equal to the amount of |
| 11 | the proceeds from the purchase by the corporation of loans |
| 12 | therefrom."] |
| 13 | SECTION 8. Statutory material to be repealed is bracketed |
| 14 | and stricken. New statutory material is underscored. |
| 15 | SECTION 9. This Act, upon its approval, shall take effect |
| 16 | on July 1, 2013. |
| 17 | $\sim \sim $ |
| 18 | INTRODUCED BY: Office Menads Ke |
| 19 | BY REQUEST |

Report Title:

Housing Loan and Mortgage Program

Description:

Updates the Hula Mae Single Family mortgage loan program to allow for broader program participation by potential homeowners, add downpayment assistance as a program feature, and make housekeeping and conforming amendments.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

JUSTIFICATION SHEET

DEPARTMENT:

Business, Economic Development, and Tourism

TITLE:

A BILL FOR AN ACT RELATING TO THE HOUSING

LOAN AND MORTGAGE PROGRAM.

PURPOSE:

To update the Hula Mae Single Family mortgage loan program to allow broader participation among potential homeowners, and to make necessary housekeeping and

conforming amendments.

MEANS:

Amend sections 201H-91, 201H-92, 201H-94, 201H-97, Hawaii Revised Statutes, and repeal sections 201H-102, 201H-103, and 201H-104,

Hawaii Revised Statutes.

JUSTIFICATION:

Hawaii Housing Finance and Development Corporation's Hula Mae Single Family program is an innovative mortgage loan program for families of low and moderate income. The below-market interest rate mortgage loans are funded by the issuance of tax-exempt revenue bonds. The Legislature has authorized the issuance of up to \$2,275,000,000 in revenue bonds for this purpose. As of June 30, 2012, over \$1,821,000,000 in revenue bonds has been issued.

Borrowers interested in the program apply directly with participating lending institutions. The lending institutions review the borrowers' eligibility and qualifications and are responsible for verifying the qualifications of the borrowers, assuring that the borrowers have the financial ability to repay the Hula Mae loan, and servicing the loans they originate. Loans currently made under the program are securitized by the Federal National Mortgage Association. As of June 30, 2012, the Hula Mae Single Family program has helped over 10,000 families purchase their first homes.

The proposed amendments seek to accomplish the following things: (1) allow more households to qualify for the loan program by eliminating superfluous statutory eligibility criteria that are not mandated by the Internal Revenue Code for loans financed by tax-exempt revenue bonds; (2) offer downpayment assistance as an optional feature of Hula Mae Single Family program loans; and (3) delete statutory provisions within this subpart relating to two inactive programs, the Loans to Lenders and Purchase of Existing Loans Programs.

This bill also includes minor housekeeping and technical amendments to correct typographical errors.

Impact on the public: Will promote homeownership by allowing more households to obtain Hula Mae Single Family loans.

Impact on the department and other agencies:
Will require HHFDC to amend Hula Mae Single
Family rules to conform to the proposed
amendments.

GENERAL FUND:

None.

OTHER FUNDS:

None.

PPBS PROGRAM
DESIGNATION:

BED 160.

OTHER AFFECTED

AGENCIES:

None.

EFFECTIVE DATE:

July 1, 2013.